

**EXECUTIVE OFFICER'S AGENDA REPORT
DECEMBER 5, 2018**

TO: LAFCO Commissioners

FROM: Sara Lytle-Pinhey, Executive Officer *SLP*

SUBJECT: 2019 WORK PROGRAM - MUNICIPAL SERVICE REVIEW & SPHERE OF INFLUENCE UPDATES

RECOMMENDATION

Staff recommends that the Commission consider adoption of a work program to guide completion of Municipal Service Reviews (MSRs) and Sphere of Influence (SOI) updates for 2019. The Commission may direct Staff to prioritize certain updates as needed.

DISCUSSION

One of LAFCO's responsibilities includes a periodic review of spheres of influence for each city and special district. As part of this process a municipal service review must also be completed, outlining the services provided by the agency and making a series of determinations. Stanislaus LAFCO typically combines these into one document (referred to as a MSR-SOI) for better use of staff time and resources.

The requirement for reviewing and updating a sphere of influence is outlined in Government Code section 56425(g) which states, "on or before January 1, 2008, and every five years thereafter, the commission shall, as necessary, review and update each sphere of influence." Consistent with that section, Stanislaus LAFCO has generally made it a goal to initiate MSR-SOI updates for the special districts every five years, as these serve as a means for the Commission to check-in with various districts and service demands throughout the County.

For cities, the Commission has interpreted the "as necessary" provision in the above code section as coinciding with a city's General Plan update. City MSR-SOI updates are generally more detailed and time consuming than those of special districts and are often completed by a consultant in conjunction with an application to LAFCO.

The Commission's policies state that it is preferred that municipal service reviews be completed by LAFCO staff where possible to avoid additional costs of using outside consultants. The Commission's policies also state that in order to be cost-effective, MSR-SOI updates will be completed using existing information and documents that are available (e.g. master plans, general plans, budgets, etc) and are not intended to initiate new analyses.

Prior Year's Work Program

In 2018, LAFCO Staff completed MSR updates for the following districts:

- Newman Drainage District
- Salida Sanitary District
- Rock Creek Water District
- Turlock and Eastside Mosquito Abatement Districts
- Oakdale Irrigation District

2019 Goals - Special Districts

Staff has identified the following special districts that would benefit from updates in 2019 to stay aligned with the five-year goal:

- East Stanislaus Stanislaus Resource Conservation District
- West Stanislaus Resource Conservation District
- Denair Community Services District
- Keyes Community Services District
- Crows Landing Community Services District
- Grayson Community Services District
- Westley Community Services District
- Hills Ferry Cemetery District
- Knights Ferry Cemetery District
- Patterson Cemetery District

A draft schedule for all the special districts, organized by the date of the last update is attached. The special districts are grouped together by the target year for adoption of a new MSR-SOI update.

Upcoming City Updates

A list of each city and the adoption date of its current MSR-SOI document is also attached to this report. The cities of Hughson and Modesto would also benefit from updated MSRs. City MSR-SOI updates are typically initiated by the cities and/or their consultant in conjunction with a general plan update and/or a proposed sphere of influence amendment. For those cities currently undergoing general plan updates, Staff will coordinate with each to ensure any associated utility master plans are incorporated into the MSR updates. LAFCO Staff recently met with City of Modesto staff regarding update to the City's MSR. The City is nearing completion of its environmental review and background documents for a general plan update.

CONCLUSION

Staff believes that the proposed work program can be reasonably completed throughout the year. Paid applications (e.g. annexations, out-of-boundary service extensions) have required processing timeframes that are given precedence over Municipal Service Reviews and Sphere of Influence updates and may delay individual updates. Likewise, tasks involved with upcoming projects (e.g. responses to environmental referrals, pre-application meetings, etc.) may also delay MSR-SOI goals. Staff will continue to keep the Commission apprised of the progress in meeting the goals of the 2019 Work Program throughout the year.

Attachments:

- Special Districts MSR & SOI Update Schedule*
- Cities MSR & SOI Updates*

SPECIAL DISTRICTS
MSR & SOI UPDATE SCHEDULE - BY YEAR

	DISTRICT	LAST MSR COMPLETED
2019	Community Services District - Denair and Keyes	August 27, 2014
	Resource Conservation Districts - East Stanislaus and West Stanislaus	August 27, 2014
	Cemetery Districts - Hills Ferry, Knights Ferry and Patterson	September 24, 2014
	Community Services District - Crows Landing, Grayson, Westley	December 4, 2014
2020	Healthcare & Hospital Districts - Del Puerto Healthcare, Westside Community Healthcare, and Oak Valley Hospital Districts	January 28, 2015
	Flood Control Districts - Orestimba Creek and Sand Creek	December 2, 2015
2021	Water District - Western Hills	January 27, 2016
	Community Services District - Monterey Park Tract	January 27, 2016
	County Service Areas (CSAs) -- 24 total	February 24, 2016
	Westside Irrigation & Water Districts - Patterson and West Stanislaus IDs; Eastin, El Solyo, Del Puerto, and Oak Flat WDs	July 27, 2016
	Fire Protection Districts - Burbank-Paradise, Ceres Rural, Denair, Mountain View, Turlock Rural, Westport, Woodland, Hughson, Industrial, Keyes, Salida, Stanislaus Consolidated, West Stanislaus and Oakdale Rural	July 27, 2016
	Community Services District - Knights Ferry	August 24, 2016
2022	Irrigation Districts - Modesto Irrigation District	February 22, 2017
	Turlock Irrigation District	April 26, 2017
	Community Services District - Riverdale Park Tract	May 24, 2017
	Sanitary District Empire Sanitary District	August 23, 2017
	Water District - Eastside Water District	September 27, 2017

CITIES
ADOPTED MUNICIPAL SERVICE REVIEWS (MSRs) &
SPHERE OF INFLUENCE (SOI) UPDATES

CITY	MSR-SOI ADOPTION	NOTES
Ceres	February 22, 2012	<i>City recently completed a General Plan Update (no SOI proposal included)</i>
Hughson	August 24, 2005	-
Modesto	September 22, 2004	<i>City is working on Final EIR for General Plan Update</i>
Newman	January 28, 2009	<i>City recently submitted application for Northwest Newman Master Plan (within SOI)</i>
Oakdale	July 22, 2015	<i>Completed SOI modification (with simultaneous annexation)</i>
Patterson	December 4, 2013	-
Riverbank	July 27, 2016	<i>MSR approved as part of a SOI modification</i>
Turlock	September 26, 2007	-
Waterford	August 22, 2007	-

Stanislaus LAFCO, Nov. 2018